## City of Red Lodge, Montana

# 2022 Wastewater Preliminary Engineering Report (PER)

April 26, 2022

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## **Preliminary Engineering Report (PER)**





# **Evaluation of Existing Wastewater System**



## **System History**

- » Serves City of Red Lodge and adjacent subdivisions
- » Early 1900s: City's original collection system and treatment system installed
- » Several additions to City's collection system throughout the years (Country Club Estates, Remington Ranch Subdivision, Spires Subdivision, Diamond C Links Subdivision)
- » 2011: Two-cell lagoon system upgraded
  - » Three-cell aerated lagoon system with discharge to Rock Creek
  - » Headworks
  - » Ultraviolet Disinfection
- » 2017: Highway 212 Lift Station Upgrades
  - » Upgraded lift station to wet well, valve vault lift station
  - » Installed 3,295 linear feet of 8-inch HDPE force main
  - » Converted existing 12-inch forcemain to gravity main



## **System Components**

#### » Collection System

- » Consists of 141,496 linear feet of sewer and forcemain pipe and 454 manholes
- » Documented excessive inflow and infiltration
- » Multiple holes in pipes with large rocks on top

### » Pumping Systems

- » Spires Lift Station
- » Highway 212 Lift Station pumps clogging due to rags and wipes

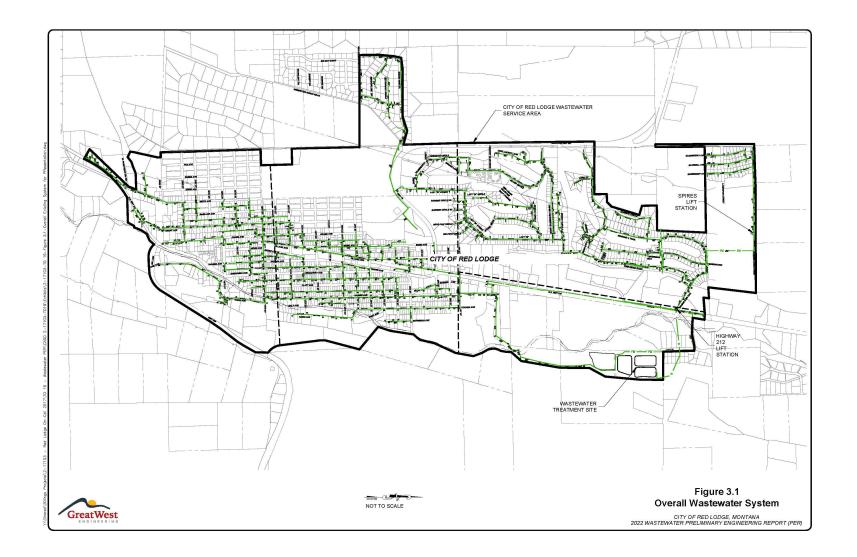
#### » Treatment System

- » Headworks consisting of mechanical, helical screen, grit removal chamber, and grit settling chamber
- » Three cell aerated system
- » UV disinfection before discharging to Rock Creek



▲ Large Hole in Sewer Pipe with Large Rock Above Hole







## Collection System Inflow and Infiltration (I&I)

## » Original system consisted of combined storm and sewer system

- » Peak stormwater inflow equals 5 MGD
- » Blows off manhole covers, floods headworks building
- » City currently working on project to separate storm from sewer

#### » Infiltration

- » Infiltration of groundwater through sewer joints, holes, and fractures
- » Some areas where groundwater is gushing through joints



▲ Infiltration Gushing Through Pipe Joint



### **Infiltration and Inflow Flows**

#### » Average Wastewater Flows from 2017-2021

» 319 gallons per capita day (gpcd)

### » Average Winter Water Usage

- » 79 gpcd
- » Representative of Actual Wastewater Flows

#### » 75% of Wastewater Flows from I&I

- » Extra I&I reduces available treatment capacity for growth
- » Increases lift station pumping costs and treatment costs



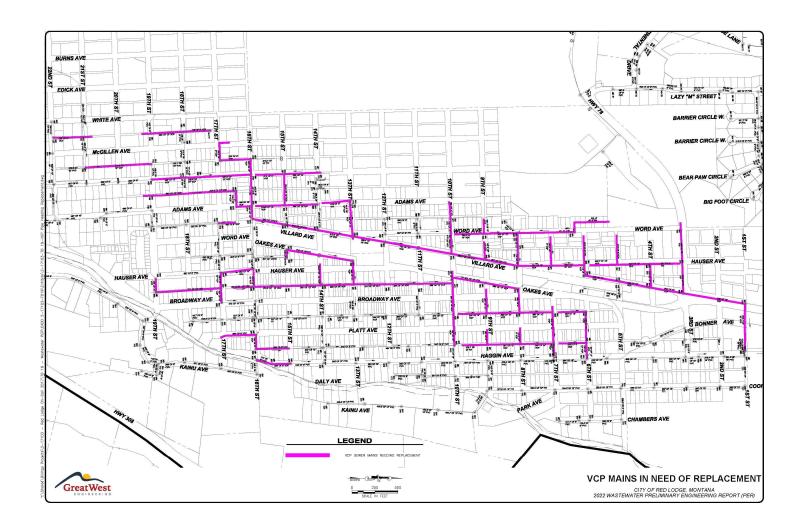
## **Alternative Development**



## **Collection System Alternatives**

- » All outdated VCP sewer main needs replacement (≈ 33,080 feet)
- » Alternative C-2: Cured-In-Place-Pipe (CIPP)
- » Alternative C-4: Open Cut Sewer Main Replacement







## **Lift Station Alternative**

- » Highway 212 Lift Station Pumps Regularly Clog from Rags/Wipes
- » Alternative LS-2: Install Grinder Pump Upstream of Wet Well
  - » Grinder will shred wipes and rags into small pieces
  - » Clogging of pumps will be eliminated



## **Life Cycle Costs**

### » Capital Costs

- » Cost estimate for design and construction based upon similar bid tabs
- » Construction cost index used to account for inflation and to estimate 2024 Construction costs

#### » O&M Costs

» Reduced O&M from not having to repair sewer main breaks

### » Salvage Value

» Depreciated value at end of 20-year planning period



## **Collection System Life Cycle Costs**

RED LODGE COLLECTION SYSTEM ALTERNATIVES PRESENT WORTH ANALYSIS					
ITEM	ALTERNATIVE C-2	ALTERNATIVE C-4			
Capital Costs	\$12,428,000	\$17,351,000			
Annual O&M Costs	-\$22,664	-\$22,664			
20-Year Salvage Value	\$3,482,000	\$3,635,000			
Present Worth of Salvage Value	\$1,085,700	\$1,133,400			
Present Worth of Annual O&M Cost	-\$477,967	-\$477,967			
Present Worth Cost	\$10,864,333	\$15,739,633			



## **Lift Station Life Cycle Costs**

RED LODGE LIFT STATION ALTERNATIVE PRESENT WORTH ANALYSIS					
ITEM	ALTERNATIVE LS-2				
Capital Costs	\$97,000				
Annual O&M Costs	-\$600				
20-Year Salvage Value	\$24,000				
Present Worth of Salvage Value	\$7,500				
Present Worth of Annual O&M Cost	-\$12,654				
Present Worth Cost	\$76,846				



## **Selection of Preferred Alternative**



## **Criteria to Rank Alternatives**

- » Life Cycle Costs
- » Operation and Maintenance (O&M)
- » Permitting
- » Social Impacts
- » Environmental Impacts
- » Sustainability Considerations
- » Public Health and Safety
- » Land Acquisition



# **Collection System and Lift Station Decision Matrix**

Decision Matrix																
Life Cycle	e Costs	Operation and Maintenance		Permitting Social Impacts		Environmental Impacts		Public Health and Safety		Sustainability		Land Acquisition		- TOTAL		
Weight:	10	Weight:	7	Weight:	4	Weight:	5	Weight:	5	Weight	10	Weight:	4	Weight:	3	IOIAL
Score	Wtd.	Score	Wtd.	Score	Wtd.	Score	Wtd.	Score	Wtd.	Score	Wtd.	Score	Wtd.	Score	Wtd.	
Collection System Alternatives																
6.6	66	7.0	49	6.0	24	8.0	40	8.0	40	9.0	90	7.0	28	5.0	15	262
3.5	35	7.0	49	6.0	24	6.0	30	8.0	40	9.0	90	7.0	28	5.0	15	221
Lift Station Alternative																
5.0	50	8.0	56	7.0	28	7.0	35	9.0	45	8.0	80	7.0	28	5.0	15	257
	Weight: Score 6.6 3.5	Score Wtd.  6.6 66  3.5 35  5.0 50	Weight:         10         Weight:           Score         Wtd.         Score           6.6         66         7.0           3.5         35         7.0           5.0         50         8.0	Weight:         10         Weight:         7           Score         Wtd.         Score         Wtd.           6.6         66         7.0         49           3.5         35         7.0         49           5.0         50         8.0         56	Weight:         10         Weight:         7         Weight:           Score         Wtd.         Score         Wtd.         Score           6.6         66         7.0         49         6.0           3.5         35         7.0         49         6.0           5.0         50         8.0         56         7.0	Weight:         10         Weight:         7         Weight:         4           Score         Wtd.         Score         Wtd.         Score         Wtd.           6.6         66         7.0         49         6.0         24           3.5         35         7.0         49         6.0         24           5.0         50         8.0         56         7.0         28	Weight:         10         Weight:         7         Weight:         4         Weight:           Score         Wtd.         Score         Wtd.         Score         Wtd.         Score           6.6         66         7.0         49         6.0         24         8.0           3.5         35         7.0         49         6.0         24         6.0           5.0         50         8.0         56         7.0         28         7.0	Life Cycle Costs         Operation and Maintenance         Permitting         Social Impacts           Weight:         10         Weight:         7         Weight:         4         Weight:         5           Score         Wtd.         Score         Wtd.         Score         Wtd.         Score         Wtd.           Collection System           6.6         66         7.0         49         6.0         24         8.0         40           3.5         35         7.0         49         6.0         24         6.0         30           Lift Station A           5.0         50         8.0         56         7.0         28         7.0         35	Life Cycle Costs         Operation and Maintenance         Permitting         Social Impacts         Environment           Weight:         10         Weight:         7         Weight:         4         Weight:         5         Weight:           Score         Wtd.         Score         Wtd.         Score         Wtd.         Score           Collection System Alternative           6.6         66         7.0         49         6.0         24         8.0         40         8.0           3.5         35         7.0         49         6.0         24         6.0         30         8.0           Lift Station Alternative           5.0         50         8.0         56         7.0         28         7.0         35         9.0	Life Cycle Costs         Operation and Maintenance         Permitting         Social Impacts         Environmental Impacts           Weight:         10         Weight:         7         Weight:         4         Weight:         5         Weight:         5           Score         Wtd.         Score         Wtd.         Score         Wtd.         Score         Wtd.           Collection System Alternatives           6.6         66         7.0         49         6.0         24         8.0         40         8.0         40           3.5         35         7.0         49         6.0         24         6.0         30         8.0         40           Lift Station Alternative           5.0         50         8.0         56         7.0         28         7.0         35         9.0         45	Life Cycle Costs         Operation and Maintenance         Permitting         Social Impacts         Environmental Impacts         Public He Safe           Weight:         10         Weight:         7         Weight:         4         Weight:         5         Core         Wtd.         Score         Wtd.         Score <td< td=""><td>Life Cycle Costs         Operation and Maintenance         Permitting         Social Impacts         Environmental Impacts         Public Health and Safety           Weight:         10         Weight:         7         Weight:         4         Weight:         5         Weight:         5         Weight:         10           Score         Wtd.         Score         Wtd.         Score         Wtd.         Score         Wtd.         Score         Wtd.           Collection System Alternatives           6.6         66         7.0         49         6.0         24         8.0         40         8.0         40         9.0         90           3.5         35         7.0         49         6.0         24         6.0         30         8.0         40         9.0         90           Lift Station Alternative           5.0         50         8.0         56         7.0         28         7.0         35         9.0         45         8.0         80</td><td>Life Cycle Costs         Operation and Maintenance         Permitting         Social Impacts         Environmental Impacts         Public Health and Safety         Sustain           Weight:         10         Weight:         7         Weight:         4         Weight:         5         Weight:         5         Weight:         10         Weight:           Score         Wtd.         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Collection System Alternatives           6.6         66         7.0         49         6.0         24         8.0         40         8.0         40         9.0         90           3.5         35         7.0         49         6.0         24         6.0         30         8.0         40         9.0         90           Lift Station Alternative           5.0         50         8.0         56         7.0         28         7.0         35         9.0         45         8.0         80	Life Cycle Costs         Operation and Maintenance         Permitting         Social Impacts         Environmental Impacts         Public Health and Safety         Sustain           Weight:         10         Weight:         7         Weight:         4         Weight:         5         Weight:         5         Weight:         10         Weight:           Score         Wtd.         Score	Life Cycle Costs         Operation and Maintenance         Permitting         Social Impacts         Environmental Impacts         Public Health and Safety         Sustainability           Weight:         10         Weight:         7         Weight:         4         Weight:         5         Weight:         5         Weight         10         Weight:         4           Score         Wtd.         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It is important to note that the above scoring and weighting are subjective. Alternatives that score overall within 10 pts of each other may essentially hold the same degree of preference.



## **Project Phasing**

- » Alternative C-2 total cost = \$12.4 million, not feasible to complete in one project
- » Alternative C-2 broken into phases
  - » Phases prioritized by worst condition determined by sewer videoing
  - » Worst condition mains include mains with large holes, lots of infiltration and/or exfiltration

#### » Phase One

- » Alley between Broadway and Hauser from 19th to 10th
- » Highest priority from sewer videos, deep main
- » \$1.27 million

#### » Phase Two

- » Rest of worst condition mains from sewer videos
- » Design, possibly construct if bids are low

#### » Rest of Phases

- » Prioritized from conditions from sewer videos
- » Will be determined once sewer videos are complete



Hole in bottom of pipe where sewer exfiltrating



Huge Hole and Boulder in Sewer Pipe







# Funding Strategy and Implementation Plan



## **Target Rate**

- » Established for each community by Montana Department of Commerce to determine eligibility for certain grant and loan programs.
- » Target rates are calculated as percentage of median household income (MHI).

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    » Water & Wastewater = 2.3%
    » Water Only = 1.4%
    » Wastewater Only = 0.9%
```

» MHI data comes from American Community Survey (ACS), and Commerce is using the 2015-2019 data set for this funding cycle.



## **Current Rates and Target Rates**

#### » Commerce Lists MHI for City at \$48,311

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» Water Only Target Rate = 1.4% of MHI = $56.36
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» Wastewater Only Target Rate = 0.9% of MHI = \$36.23

» Combined Target Rate = 2.3% of MHI = \$92.60

#### » Existing Rates

- » Average Residential Rate Based on ¾" Service (1 Equivalent Dwelling Unit or EDU)
- » Water = \$41.38 per month
  - » Existing Water Rate at 73% of Targe Rate
- » Sewer = \$50.87 per month
  - » Existing Wastewater Rate at 140% of Targe Rate
- » Combined water and sewer = \$92.25 per month
  - » Existing Combined Rate at 100% of Targe Rate



## **American Rescue Plan Act (ARPA)**

#### **Local Fiscal Recovery Funds (Bucket A)**

- Direct Allocation to Incorporated Towns and Cities and Counties
- City has not obligated all of its local fiscal recovery funds.



#### **Minimum Allocation Grants (Bucket B)**

- \$150 million set aside in House Bill 632 for water and sewer projects.
- Must be obligated by January 1, 2023 or rolls into competitive grant.
- 50-50 match required.
- City obligated its minimum allocation grant to the Phase 1, 2, & 3 Stormwater projects.

#### **Competitive Grant (Bucket C)**

- Competitive grant program established in HB632 for water and sewer projects.
- Two rounds to date have expended State's funding.
- May be a third round for unobligated Bucket B monies.







## Montana Coal Endowment Program (MCEP)



Various Grant Amounts Available Depending on Rates vs. Target Rates \$500,000 if Rates At or Exceed Target Rate \$625,000 if Rates > 125% of Target Rate \$750,000 if Rates > 150% of Target Rate



50-50 Match Required





**Cannot Exceed 50% of Project Costs** 



## **Community Development Block Grant (CDBG)**



Up to \$600,000 for Public Facility Grants



> 50% Low to Moderate Income (LMI)

Commerce lists Red Lodge's LMI as 49%.





User Rate Must Meet or Exceed Target Rate



# DNRC Renewable Resource Grant and Loan Program (RRGL)



**Up to \$125,000 for Public Facility Grants** 



Conserve, Manage, Develop, or Protect Renewable Resources



## **Rural Development (RD)**



### Grant and Low Interest Loan Packages

#### Grants

- Eligibility Determined by Median Household Income (MHI)
  - Up to 75% of Project Costs grant eligible if MHI < \$42,440
  - Up to 45% of Project Costs grant eligible if \$42,440 < MHI < \$53,000 (tentative)
- Must Alleviate Health or Sanitation Concerns in Communities with Population Less Than 10,000

#### Loans

- 40 year Term Typical
- Interest Rates
  - Poverty = 1.5%
  - Intermediate = 2.0%
  - Market = 2.5%



## **State Revolving Funds (SRF)**



**Low Interest Loans** 

Currently 2.0% Interest 20 year Term Typical





Potential Loan Forgiveness

Maximum of 25% of Project Cost for Wastewater

Community Must Be At or Above Target Rate



## **Proposed Project Funding for Phase 1**

Funding Source	Amount				
ARPA Local Fiscal Recovery Funds	\$200,000				
MCEP Grant	\$500,000				
DNRC Grant	\$125,000				
City Reserves	\$500,000				
Total	\$1,325,000				



## Implementation Schedule

- » Apply for MCEP and DNRC Grant Applications in May 2022
- » Surveying and Field Work in Fall 2023 (utilizing reserves)
- » Design in Winter/Spring of 2023 (utilizing reserves)
- » Submit to DEQ by May 2023
- » Results of MCEP and DNRC in Spring 2023
- » Bid in July 2023 (dependent upon grant awards)
- » Construction Fall of 2023 and/or Spring of 2024



## **Questions and/or Comments**

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